

ESF #14 – Long-Term Community Recovery

ESF #14 Coordinator:	The Adjutant General's Department, Kansas Division of Emergency Management
Primary Agency:	The Adjutant General's Department, Kansas Division of Emergency Management
Support Agencies:	Kansas Department on Aging Kansas Department of Agriculture, Division of Water Resources Kansas Attorney General's Office Kansas Department of Health and Environment Kansas Department of Insurance Kansas Department of Labor Kansas Department of Social and Rehabilitation Services Kansas Water Office Kansas Department of Commerce The Salvation Army Kansas Voluntary Organizations Active in Disasters, American Institute of Architects of Kansas Kansas Voluntary Organizations Active in Disasters, International Code Conference of Building Officials, Mid-America Chapter

Purpose

Emergency Support Function (ESF) #14 – Long Term Community Recovery provides a framework for State Government support to local governments, non-governmental organizations (NGOs), and the private sector designed to enable community recovery from the long-term consequences of a disaster/emergency. This support consists of available programs and resources of federal and state agencies to enable community recovery, especially long-term community recovery, and to reduce or eliminate risk from future incidents, where feasible.

Scope

The policies and concepts in this ESF apply to appropriate state agencies following a disaster emergency that affects the long-term recovery of a community.

Based on an assessment of incident impacts, ESF #14 supports may vary depending on the magnitude and type of incident and the potential for long-term and severe consequences. ESF #14 will most likely be activated for large-scale or catastrophic incidents that require federal and/or state assistance to address significant long-term impacts in the affected area (e.g., impacts on housing, businesses and employment, community infrastructure, and social services).

Policies

ESF #14 recognizes the primary of affected government and the private sector in defining and addressing risk reduction and long-term community recovery priorities.

State agencies continue to provide recovery assistance under independent authorities to local government, the private sector, and individuals, while coordinating activities and assessments of need for additional assistance through the ESF #14 coordinator.

ESF #14 excludes economic policymaking and economic stabilization. State support is tailored based on the type, extent, and duration of the event and long-term recovery period, and on the availability of state resources.

Long-term community recovery and mitigation efforts are forward-looking and market-based, focusing on permanent restoration of infrastructure, housing, and the local economy, with attention to mitigation of future impacts of a similar nature, when feasible.

Concept of Operations

General

ESF #14 provides the coordination mechanisms for the State Government to:

- Assess the social and economic consequences in the impacted area and coordinate federal efforts to address long-term community recovery issues resulting from a disaster emergency;
- Advise on the long-term recovery implications of response activities and coordinate the transition from response to recovery in field operations;
- Work local, NGO and private sector organizations to conduct comprehensive market disruption and loss analysis and develop a market-based comprehensive long-term recovery plan for the affected community;
- Identify appropriate federal and state programs and agencies to support implementation of the long-term community recovery plan, ensure coordination, and identify gaps in resources available;

- Avoid duplication of assistance, coordinate to the extent possible program application processes and planning requirements to streamline assistance, and identify and coordinate resolution of policy and program issues; and
- Determine/identify responsibilities for recovery activities, and provide a vehicle to maintain continuity in program delivery among governmental departments and agencies, and with local governments and other involved parties, to ensure follow-through of recovery and hazard mitigation efforts.

Organization

During an emergency or disaster, the primary and support agencies of ESF #14 will assign personnel to the State Emergency Operations Center (SEOC). ESF #14 reports directly to the Human Services Branch Chief. In addition, ESF #14 will:

- Maintain liaison with other ESFs; and
- Participate in pre-incident meeting and pre- and post- incident coordinating activities.

Notifications

- Kansas Division of Emergency Management (KDEM) will notify the ESF #14 agencies when an area of Kansas is threatened or has been impacted by an emergency or disaster event;
- The designated agencies notified will report to the SEOC if so advised or requested by the KDEM; and
- The agencies designated to report to the SEOC will notify their agency personnel of the impending or actual event.

Actions

Once activated in the SEOC, ESF #14 team members on duty will accomplish one or more preparedness, response, recovery, and prevention actions. The following is a list of those actions:

- **Preparedness**
 - Conduct disaster recovery training to state and local officials and volunteer groups;
 - Recruit and train Kansas Assessment Team members;
 - Recruit and train military augmentees;
 - Review disaster recovery program administrative plans;
 - Review Kansas Response Plan (KRP);
 - Maintain response inventory; and
 - Review memorandum of agreements.

- **Response**
 - Gather preliminary disaster assessment information;
 - Place ESF staff and recovery partners on stand-by;
 - Activate Kansas Assessment Team;
 - Activate Public Assistance and Individual Assistance augmentees;
 - Notify federal recovery partners;
 - Coordinate activities with volunteer agencies;
 - Coordinate activities with state and federal agencies; and
 - Conduct disaster, economic and needs assessments.
- **Recovery**
 - Continue to conduct disaster, economic and needs assessments;
 - Establish state recovery operations at the SEOC and Joint Field Office (JFO);
 - Identify Disaster Recovery Center requirements;
 - Address unmet disaster needs with federal, local and volunteer agencies;
 - Participate in the Individual Assistance inspector briefings;
 - Conduct Public Assistance briefings;
 - Schedule Public Assistance inspections; and
 - Schedule, publicize, and conduct Public Assistance application briefings.
- **Prevention**
 - Participate in the hazard mitigation process and identify and correct vulnerabilities.

Direction and Control

- Activities will be coordinated through the SEOC that will serve as the source of all direction and control;
- The Adjutant General (TAG) or designee of KDEM provides direction and control for ESF #14 to include mission assignments, mutual aid, Kansas Emergency Response Team (KERT), contracts for goods and services, radiological emergencies, and recovery and mitigation activities;
- ESF #14 falls within the Human Services Branch Chief's arena;
- Agencies of ESF #14 may serve the KERT in Field Operations (i.e., the Kansas Assessment Team, JFO operations, Disaster Recovery Center operations, intrastate and/or interstate mutual aid assistance, etc.);
- When a request for assistance is received by ESF #14 it is assigned to the agency or agencies that have the most appropriate resources and expertise to accomplish the task; and
- KDEM will assist in the coordination of federal response efforts under the provisions of a Presidential Disaster Declaration.

Responsibilities

KDEM is designated as the coordinator for ESF #14. As ESF coordinator, KDEM coordinates meetings, plans, exercises, training, and other activities with the private sector and the ESF #14 support agencies.

The Adjutant General's Department

Kansas Division of Emergency Management

- Responsible for state-level coordination, management, and administration of state disaster recovery program activities;
- Provide training to local and state government officials in disaster recovery operations and procedures for obtaining state, and/or federal assistance;
- Conduct disaster and needs assessment surveys with local, state, and federal government personnel;
- Process requests for assistance;
- Determine staffing requirements appropriate to support disaster recovery programs and activities;
- Administer and oversee the administration of disaster recovery programs and activities;
- Collect information from support agencies and provide status reports on disaster recovery programs and activities; and
- Designate state disaster recovery officials.

Kansas Department on Aging

- Provide for the special disaster related needs of the elderly; and
- Provide staff to Disaster Recovery Centers.

Kansas Department of Agriculture

Division of Water Resources

- Provide personnel to address floodplain management issues; and
- Provide inspectors and technical assistance concerning dam safety.

Kansas Attorney General's Office

- Address inquiries and complaints filed by disaster victims regarding repair contracts and consumer service issues.

Kansas Department of Health and Environment

- Provide technical assistance on storage or disposal of hazardous materials and debris.

Kansas Department of Insurance

- Provide disaster victims insurance claim assistance;
- Maintain fixed nuclear facility insurance database;
- Provide insurance data pertaining to persons/property exposed to nuclear radiation;
- Provide staff in the Disaster Recovery Center; and
- Assist in the preparation of hazard mitigation plans as part of the State Hazard Mitigation Team.

Kansas Department of Labor

- Provide assistance and information to disaster victims regarding Unemployment Compensation and Disaster Unemployment Assistance;
- Provide staff to Disaster Recovery Centers; and
- Provide staff to Individual & Households Program/Other Needs Assistance Program.

Kansas Department of Social & Rehabilitation Services

- Develop and maintain the State Crisis Counseling Program Administrative Plan;
- Administer the emergency and regular Term Crisis Counseling Program;
- Designate a Disaster Mental Health Assistance Coordinator for the State Crisis Counseling Program;
- Provide crisis counseling service to disaster victims in conjunction with local mental health providers and other agencies; and
- Provide staff in Disaster Recovery Center.

Kansas Water Office

- Establish guidelines for water conservation plans;
- Determine when conditions indicative of drought exist, advise the Governor regarding drought conditions and recommend activation of the Governor's Drought Response Team;
- Assist communities with alternate water resources for domestic and livestock usage when a declared state of disaster exists;
- Assist in preparation of hazard mitigation plans as part of the State Hazard Mitigation Team;
- Provide information to local communities and other agencies in planning for flood prevention and flood protection; and
- Provide markers to delineate high water marks.

Kansas Department of Commerce

- Administer Community Development Block Grants (CDBG).

The Salvation Army

- Administer State of Kansas Donations Management Program through Mou.

Kansas Voluntary Organizations Active in Disasters

American Institute of Architects of Kansas

- Augments local building codes/inspection department resources;
- Recommend demolition;
- Expedite building permits;
- Remove utility services; and
- Assist communities in planning for reconstruction.

International Code Conference of Building Officials, Mid-America Chapter

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