

## ESF #1 – Transportation

<b>ESF #1 Coordinator:</b>	Kansas Department of Transportation
<b>Primary Agency:</b>	Kansas Department of Transportation The Adjutant General's Department, Kansas Division of Emergency Management
<b>Support Agencies:</b>	The Adjutant General's Department, Kansas Civil Air Patrol The Adjutant General's Department, Kansas National Guard Kansas Department of Aging Kansas Corporation Commission Kansas Department of Corrections Kansas Board of Emergency Medical Services Kansas Highway Patrol Kansas Department of Wildlife and Parks

## Purpose

Emergency Support Function (ESF) #1 – Transportation supports the Administrator of Kansas Division of Emergency Management (KDEM), assisting local governments and volunteer organizations requiring transportation for a man-made or natural disaster/emergency. This ESF is also responsible for the prevention/ mitigation, preparedness, recovery, restoration and safety of the transportation systems.

## Scope

ESF #1 is designated to provide transportation support to assist in incident management activities. ESF #1 functions include: process and coordinating request of transportation support as directed, reporting damage to transportation infrastructure as a result of the incident; coordinating alternate transportation service; coordinating the restoration and recovery of the transportation infrastructure; performing activities under the direct authority of the tasked agency with regard to air, surface, rail, and coordinating and supporting prevention/preparedness/mitigation among transportation infrastructure stakeholders at the local level.

## **Policies**

There is a limited supply of transportation resources (specifically vehicles) available through state sources. KDEM and Kansas Department of Transportation (KDOT) are the primary agency responsible for coordinating the State support to local requests for transportation assistance.

Transportation of individuals will be coordinated with the appropriate agency responsible for their welfare, including one or more of the following:

- Kansas Department of Corrections (DOC)
- Kansas Juvenile Justice Authority (JAA)
- Kansas Social and Rehabilitation Services (SRS)

Transportation of live animals will be coordinated with the Kansas Animal Health Department (KAHD).

Transportation of wildlife will be coordinated through the Kansas Department of Wildlife and Parks (KDWP).

Transportation of hazardous materials (including radiological materials) will be coordinated with the Kansas Department of Health and Environment, Environment Division (KDHE), the Kansas Fire Marshal's Office (KSFMO), and the Kansas Highway Patrol (KHP).

## **Concept of Operations**

### **General**

KDOT is designated as the coordinator for ESF #1. As ESF coordinator, KDOT and KDEM coordinates meetings, plans, exercises, training, and other activities with the private sector and the ESF #1 support agencies.

Close coordination is maintained with these agencies, local and federal officials to determine potential needs for support and the most expeditious means of acquiring that support.

### **Organization**

KDOT and KDEM are the primary agencies for providing ESF #1 technical assistance, engineering, and construction management resources and support during response activities.

During an emergency or disaster, the primary and support agencies of ESF #1 will assign personnel to the State Emergency Operations Center (SEOC). ESF #1 will respond directly to the Infrastructure Branch Chief who reports to the Operations Section Chief.

### **Notifications**

- KDEM will notify the ESF #1 agencies when an area of Kansas is threatened or has been impacted by an emergency or disaster event;
- The designated agencies notified will report to the SEOC if so advised or requested by the KDEM; and
- The agencies designated to report to the SEOC will notify their agency personnel of the impending or actual event.

### **Actions**

Once activated in the SEOC, ESF #1 team members on duty will accomplish one or more preparedness, response, recovery, and mitigation actions. The following is a list of those actions:

- **Preparedness**
  - Assign and schedule sufficient personnel to cover an activation of the SEOC for an extended period of time;
  - Review each support agency's automated or manual listings of emergency contacts;
  - Evaluate and task transportation requests;
  - Plan and prepare the notification systems to support an emergency/disaster response. The systems should address evacuation orders (voluntary or to compel), local emergency declarations (to include the lock down of state bridges, suspension of state construction and maintenance, activation of transportation traffic counters, activation of state one-way plans, and the lifting of state tolls on evacuation routes);
  - Generate in a timely manner, information to be included in the SEOC briefings, situation reports, and/or action plans;
  - Maintain appropriate records for time worked and costs incurred by ESF #1 agencies during an emergency/disaster event; and
  - Evaluate the probability and time period of the response and/or recovery phases for the event.
- **Response**
  - Evaluate and task the transportation support requests for threatened and/or impacted areas;
  - Plan and prepare the notification systems to support the requests and directives resulting from a Governor declared State of Disaster Emergency Proclamation and/or request for a federal emergency and/or disaster declaration;

- Generate in a timely manner, information to be included in the SEOC briefings, situation reports, and/or action plans;
- Assign and schedule sufficient personnel to cover an activation of the SEOC for an extended period of time;
- Maintain appropriate records of work schedules and costs incurred by ESF # 1 agencies during an event;
- Evaluate the probability and time period of the recovery phase for the event. If a recovery phase is probable, start preplanning for recovery actions; and
- Anticipate, evaluate, and respond to all requests for Temporary Flight Restrictions according to established procedures.
- **Recovery**
  - Evaluate and task the transportation support requests for impacted areas;
  - Generate in a timely manner, information to be included in the SEOC briefings, situation reports, and/or action plans;
  - Plan and prepare the notification systems to support the deployment of a Rapid Impact Assessment Team: Forward State Emergency Response Team, Rapid Response Team, Preliminary Damage Assessment Team, and/or Kansas Assessment Team;
  - Plan and prepare the notification systems to support the establishment of staging areas, distribution sites, a Joint Field Office (JFO), Recovery Centers, Joint Information Centers (JIC), mutual aid teams, and other local, state, and federal recovery facilities and emergency workers in the impacted area;
  - Plan and prepare for the arrival of, and coordination with, the Federal Emergency Management Agency (FEMA) ESF #1 personnel;
  - Assign and schedule sufficient personnel to cover an activation of the SEOC for an extended period of time;
  - Maintain appropriate records of work schedules and costs incurred by ESF #1 agencies during an event;
  - Seek information concerning the projected date the SEOC will deactivate; and
  - Anticipate, evaluate, and respond to all requests for Temporary Flight Restrictions according to established procedures.
- **Prevention**
  - Plan and prepare the notification systems to provide transportation-related support for mitigation and/or redevelopment activities that may begin before and continue for several months after the SEOC deactivates;
  - Plan and prepare the notification systems to support the requests and directives resulting from the Governor and/or the FEMA concerning mitigation and/or redevelopment activities. Probable requests and directives include establishment of review and study teams, support of local government contracting for mitigation and/or

redevelopment needs, and other similar professional, technical, and administrative activities;

- Generate in a timely manner, information to be included in the SEOC briefings, situation reports, and/or action plans; and
- Evaluate the probability and time period of the mitigation and/or redevelopment phase for the event. If a mitigation and/or redevelopment phase is probable, start pre-planning actions with agency, state, and/or federal officials.

### **Direction and Control**

- Activities will be coordinated through the SEOC that will serve as the source of all direction and control;
- The Adjutant General (TAG) or Administrator of KDEM provides direction and control for ESF #1 to include mission assignments, mutual aid, Kansas Emergency Response Team (KERT), contracts for goods and services, radiological emergencies, and recovery and mitigation activities;
- ESF #1 falls within the Infrastructure Branch Chief's arena;
- Agencies of ESF #1 may serve the KERT in Field Operations (i.e., the Kansas Assessment Team, JFO operations, Disaster Recovery Center operations, intrastate and/or interstate mutual aid assistance, etc.);
- When a request for assistance is received by ESF #1 it is assigned to the agency or agencies that have the most appropriate resources and expertise to accomplish the task;
- KDEM will assist in the coordination of federal response efforts under the provisions of a Presidential Disaster Declaration;
- Hazardous materials incidents:
  - The Incident Commander will order an initial evacuation of the immediate area around the incident site. The routes of evacuation and staging areas for the evacuees will be determined by the senior law enforcement officer from the affected jurisdictional area at the Forward Command Post with the Incident Commander assisting. Once an initial area around the incident site has been evacuated, law enforcement officials will stand ready to evacuate additional areas if required. The necessity for additional evacuation will be determined by the Incident Commander and accomplished by orders from the law enforcement officer in charge at the Forward Command Post. It is imperative to coordinate evacuation procedures with the liaison personnel at the Forward Command Post to ensure the safety of law enforcement officers and evacuees.
  - When evacuation of an area takes place, the local emergency management agency will be alerted so the necessary services can be activated and coordinated. The County Emergency Management Coordinator will notify KDEM of the event. Due to the specialized nature of hazardous materials response, a specific

annex, hazardous materials has been developed for each county as part of their County Emergency Operation Plan (CEOP).

- Flooding
  - In the event of local flooding, some low-lying areas may have to be evacuated.
- Localized Evacuation
  - Transportation for evacuations will be coordinated through the Local Emergency Management Coordinator at the SEOC. The CEOP will designate on-scene control. All state agency functions will be channeled through the County Emergency Operations Center.

## Responsibilities

KDEM is designated as the coordinator for ESF #1. As ESF coordinator, KDEM coordinates meetings, plans, exercises, training, and other activities with the private sector and the ESF #1 support agencies.

### **Kansas Department of Transportation**

- Provide all available and obtainable transportation resources for the support of ESF # 1;
- Provide vehicular traffic management and control signs and devices of various types;
- Provide vehicular traffic flow data and information from permanent and temporary monitoring sites;
- Suspend and clear all construction and maintenance zones in a timely manner when feasible after notice of an evacuation order;
- Provide public and private airport, airfield, heliport, and hospital heli-stop data such as location, elevation, runways, and owner-operator points of contact;
- Provide the KERT, including deployed personnel, maps for all modes of transportation;
- Provide staffing and resources necessary to conduct impact assessment of the impacted area;
- Provide multi-modal transportation engineering, technical, and specialty support and coordination;
- Provide for emergency repair of affected highways and other transportation venues;
- Prioritization and initiation of emergency work to clear debris and obstructions from, and make emergency repairs to, the multi-modal transportation infrastructure;
- Collect and share information on the status of infrastructure for transportation modes under the responsibility of KDOT; and
- Maintain a website with information on current road conditions for all state highways in Kansas.

## **The Adjutant General's Department**

### ***Kansas Division of Emergency Management***

- If required, contract with common carriers to ensure the orderly flow of resources;
- Coordinate the use of state owned transportation assets for disaster relief;
- If required, appoint a site evacuation coordinator for liaison with local officials;
- If necessary, use the Emergency Alert System (EAS) to disseminate warnings and emergency notifications to radio and television stations for transmission to the listening and viewing public; and
- Notify County Emergency Management Coordinators, state and local agencies, volunteers of emerging threats and incident activities.

### ***Kansas Civil Air Patrol***

- Provide through mission assignments, light transport flights of supplies, air and ground transportation, evacuation of emergency personnel, and radio communications;
- Provide through mission assignment coordination of aerial operations in search and rescue and disaster relief activities; and
- Provide radio and airborne communications support to response organizations and others as required.

### ***Kansas National Guard***

- Provide all available and obtainable transportation resources for the support of ESF #1;
- Provide transportation related technical and specialty support;
- Provide security for an evacuated areas and evacuated property; and
- Assist local and state law enforcement agencies, as needed.

## **Kansas Department of Aging**

- Provide all available and obtainable transportation resources for the support of ESF #1 missions;
- Provide identification of elderly needing evacuation and medical assistance; and
- Coordinate through Local Area Agencies acquisition of vehicles equipped to transport infirm and disabled persons.

## **Kansas Corporation Commission**

- Provide all available and obtainable transportation resources for the support of ESF #1 missions; and
- Provide railroad transportation systems data and points of contact.

## **Kansas Department of Corrections**

- Provide all available and obtainable transportation resources for the support of ESF #1 missions; and
- Provide personnel to assist in traffic control and vehicles to assist in the evacuation of citizens within the impacted area.

### **Kansas Board of Emergency Medical Services**

- Provide all available and obtainable transportation resources list; and
- Provide support in coordinating and defining emergency medical and convalescent transports.

### **Kansas Highway Patrol**

- Provide all available and obtainable transportation resources for the support of ESF #1 missions;
- Provide through mission assignments, aerial surveillance of surface traffic, light transport flights of supplies, aerial search of disaster areas and air and ground transportation of preliminary damage assessment teams;
- Coordinate law enforcement support for activating, maintaining, and deactivating one-way plans for ordered evacuations;
- Coordinate law enforcement escort support for emergency materials, supplies, and personnel vehicles, singularly or in convoys;
- Coordinate law enforcement support for traffic control, public safety, and security;
- Provide transportation related technical and specialty support and coordination;
- Assist in alerting local law enforcement agencies of emergency situations;
- Provide backup assistance if requested, to local law enforcement with additional siren and public address equipped mobile units to supplement sound coverage;
- Provide additional staffing to local law enforcement if requested, to conduct door-to-door warning if necessary; and
- Deploy the Kansas Highway Patrol Emergency Command Center to coordinate with local and county emergency response agencies in the affected area.

### **Kansas Department of Wildlife and Parks**

- Provide all available and obtainable transportation resources for the support of ESF #1 missions; and
- Assist local and state agencies with evacuation efforts by providing water transportation and personnel.